

BUREAU OF GOVERNMENTAL RESEARCH

Responding to the Call

Highlights of BGR's Work in Support of Better Local Government after the Hurricane Katrina Disaster 2005 –2025

BGR's Roles in Notable Post-Katrina Government Reforms



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Rethinking Flood Protection Governance: Regional Levee Boards and the CPRA

With Louisiana making its case for massive federal funding to repair levee breaks, complete the protection system and restore the coast, residents and community leaders envisioned regional levee boards that are more professional and focused on flood protection, and a single coastal planning authority.

BGR urges a regional approach to flood protection. BGR also supports state constitutional amendments to create regional levee boards in Southeast Louisiana, as well as the statewide Coastal Protection and Restoration Authority.

2006

Proposed state legislation threatens to undo flood protection reforms by vastly increasing the governor's control of regional levee board appointments. BGR and others successfully oppose the bills.

BGR calls on the governor and legislature to protect the core governance frameworks of the coastal authority and the regional levee boards. The legislature increases the governor's discretion in board governance, and BGR will continue to monitor the impact.

2014

2024-2025



Seeking a Fairer System of Property Taxes

For decades before Katrina, BGR documented inequitable property assessments and their impact on governmental revenue and taxpayers in New Orleans. BGR urged reforming assessment practices and consolidating New Orleans' unusual structure of seven elected assessors, which dated to the 19th Century, into one parishwide office.

In early 2006, BGR exposes uneven and arbitrary practices across the seven districts and calls for consolidation. BGR informs citizen groups engaged in that effort. Following acrimonious debate, the legislature places a constitutional amendment on the November 2006 ballot and voters approve it.



To inform voters electing the single assessor, BGR provides a blueprint for creating a fair, efficient and transparent assessment system. The assessor takes office in 2011.

BGR evaluates the single assessor's performance and the extent to which the assessment system is better now than before consolidation. BGR finds progress in several areas, with improvement needed in property valuation practices and exemption administration.

2009 2019 2006

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Strengthening Public School Finances

When Katrina hit, New Orleans' public school system struggled with heavy debt, financial mismanagement and corruption. The state labeled it as a "high risk" district. The state's post-Katrina takeover of most public schools in November 2005 and the shift to charter school operations over the next several years necessitated a new model for managing finances.

BGR finds that the Orleans Parish School Board has improved its fiscal health. BGR presents a framework for the School Board to strengthen its role as the financial steward for schools in the decentralized system and achieve fairer management of system resources.



The new superintendent embraces BGR's recommendations. The School Board adopts a new policy in 2015 to protect its general financial reserves for the benefit of all schools. District officials make other changes within the central office to improve resource management and accountability.

With schools now unified again under the local district, BGR reexamines the overall funding picture. The report reviews \$650 million in K-12 public education revenue and makes recommendations for improvement. The School Board adopts new policies.

2013

2015

2020



Preparing the City to Weather the Next Storm through Better Fiscal Management

The City of New Orleans suffered a massive decline in revenue from the destruction of the Katrina disaster, which raised serious questions about its **financial** <u>viability</u>. These impacts occurred on top of a large debt load and weak financial reserves. While the City survived, it took many years to restore its finances.

BGR and the Public Affairs Research Council of Louisiana study the City's financial condition, its revenue needs, and the pros and cons of pursuing municipal bankruptcy. Personnel cuts and federal loans help the City avoid that outcome.

City leaders stabilize the budget and begin rebuilding its financial reserves. They adopt several operational reforms, including improved contracting practices in 2010 based on BGR research. In 2019, BGR reviews 10 years of progress, calling for long-term financial planning, further cost savings and reserve management.

BGR finds that the City's savings surged during the COVID-19 pandemic, but recent spending has caused them to decline again. To prevent reserves from dropping below recommended levels, BGR urges better planning and policy safeguards.

2010 2006 2019 2022 2025

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Voters approve a 2008 charter amendment,

placed on the ballot with unanimous City

Council approval, that follows the central

2014

elements of BGR's proposal. It requires land

use laws and actions to conform to the City's forthcoming

Master Plan (the "force of law") and mandates that the

City create a system for neighborhood participation.







Improving Land Use Decision Making

In 2003, BGR found that land use decisions were plagued by unclear ground rules, an unpredictable process, unbridled City Council discretion, and a lack of mechanisms for citizen participation. BGR recommended giving the city's Master Plan the force of law for clarity and predictability and establishing a meaningful system of neighborhood participation.

At the urging of citizens and planners, BGR issues *Planning for a New Era:* Proposed Charter Changes for Land Use Decision Making in New Orleans. The driven amendment process.

2006

report lays the foundation for a citizen-

2009



In 2009, BGR and others successfully oppose state legislation to require a public vote on the Master Plan. BGR also provides citizens with analysis of draft plans in 2009 and 2010, the neighborhood participation process in 2009 and 2012, and the new zoning ordinance in 2011, 2014 and 2014.



Retooling the Justice System: Right-Sizing Judgeships, Improving Jail Governance

The justice system in Orleans Parish in 2005 operated with outmoded facilities and an adult jail population of more than 6,500. Federal jail oversight had entered its fourth decade. Justice system actors, community groups and citizens began working post-Katrina to reduce the jail population and improve the system.

In 2013, BGR advances the effort to right-size Orleans Parish courts in light of declining case filings and population. We help lay the groundwork for the future elimination of two unnecessary juvenile court judgeships and one judge for the municipal and traffic courts, which also merge as an efficiency measure.



In 2022, BGR analyzes the <u>problematic relationship</u> between the Orleans Parish Sheriff, who runs the jail, and the City of New Orleans, which provides most of its funding. The report makes recommendations to help the Sheriff and the City develop a stronger relationship and deal with problems that have persisted for decades. As the jail's struggles continue, punctuated by the May 16, 2025, escape of 10 men from custody, BGR calls on the Sheriff and City to face chronic problems plaguing the jail and develop a joint strategy for a safe, secure and high-performing jail.

2013 2022 2025

